2023 CML Mayors' Summit

Bob's Rules for Mayors

Robert (Bob) Widner Widner Juran LLP City Attorney, Centennial Town Attorney, Blue River

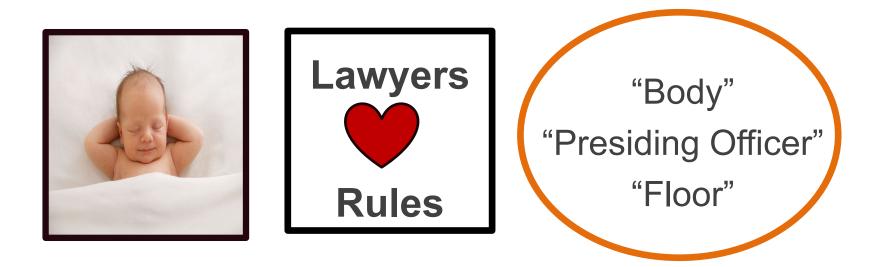
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Some Introductory Stuff



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Questions for Mayors



- Read Bob's Rules of Order for Colorado Local Governments?
- Attended a Bob's Rules Presentation?
- Adopted or Follow <u>Robert's</u> Rules of Order?
- Have No Adopted Rules?
- Have No Need for Formal Rules?



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Road Map

- "Bylaws" vs. "Rules of Order"
- Need & Benefit of Rules of Order
- Robert's Rules of Order (1876)
- Bob's Rules of Order
- Bob's Rules for the Mayor
- Questions rwidner@lawwj.com

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Bylaws vs. Rules of Order

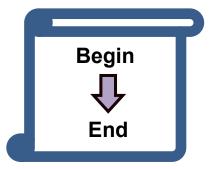
"Bylaws"

- Organization & Management of the Body
- Largely **Specific** to the Body
- Charter, Statutes & Policies for Meetings

"Rules of Order"

- Procedures for Decision Making
- Can be **Uniform** for Similar Bodies







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BYLAWS

Purpose & Powers Members, Officers & Removal Absences - Number & Excused Types of Meetings, Remote How to Call a Meeting Quorum Requirements <u>Conflicts of Interest</u> Agenda Preparation Voting Methods <u>Decorum</u> And more...

RULES OF ORDER

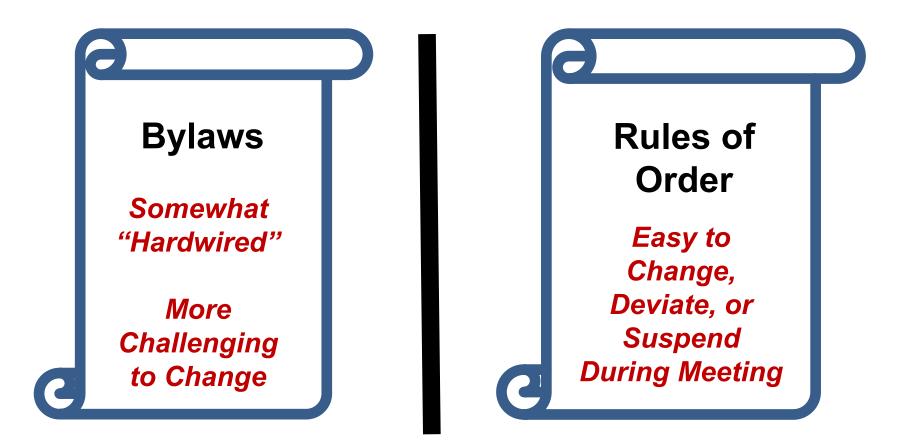
Determining Quorum Presiding Officer's Role <u>Disclosing Conflicts</u> & Recusal Accessing the Floor <u>Available Motions</u> Form of Motion & Second Limits on Debate Voting – Yes, No, Abstaining Suspending & Deviating Rules And more...

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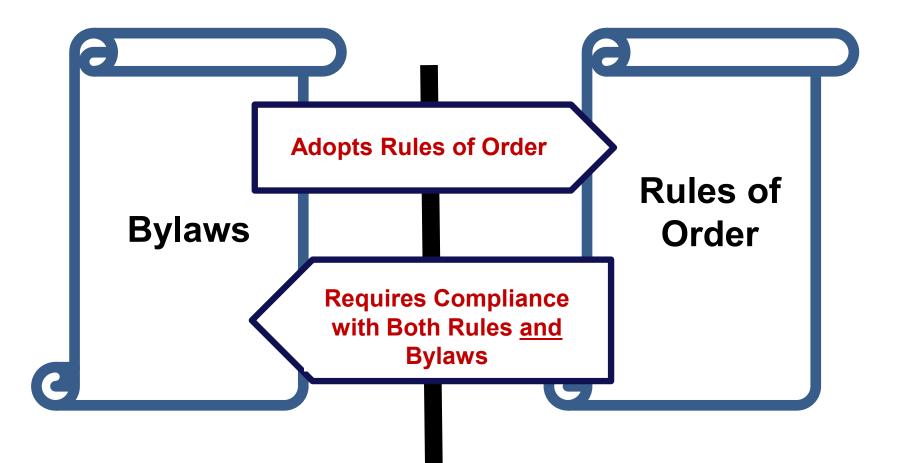


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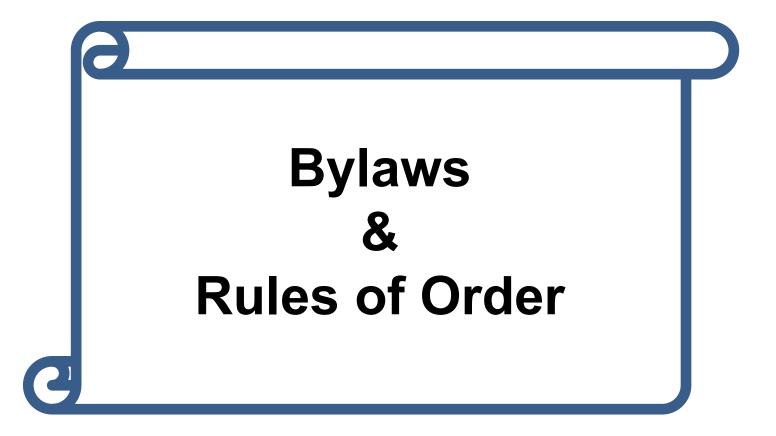
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The "Ruleless" Meeting

- Speak whenever, often, and as long as want
- "Domination by the Dominant"
- Mayor Too Powerful or Mayor Ineffective
- No Obligation for Mayor to Grant Floor!
- Inconsistent Process or No Real Process
- Conflict with 1st Amendment & Due Process
- The Myth of "We Self Regulate"



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Benefit of Rules of Order



FAIRNESS

DEFENDING DECISIONS

EFFICIENCY

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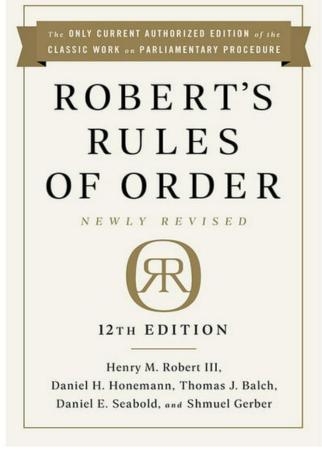
"Best" Rules of Order?



- Reasonably Simple & Understandable
- Tailored to Purpose, Authority & Law
- Reasonably Comprehensive
- Allows for Flexibility
- "Fits" with Historic/Cultural Practices
- Accepted & Followed Consistently



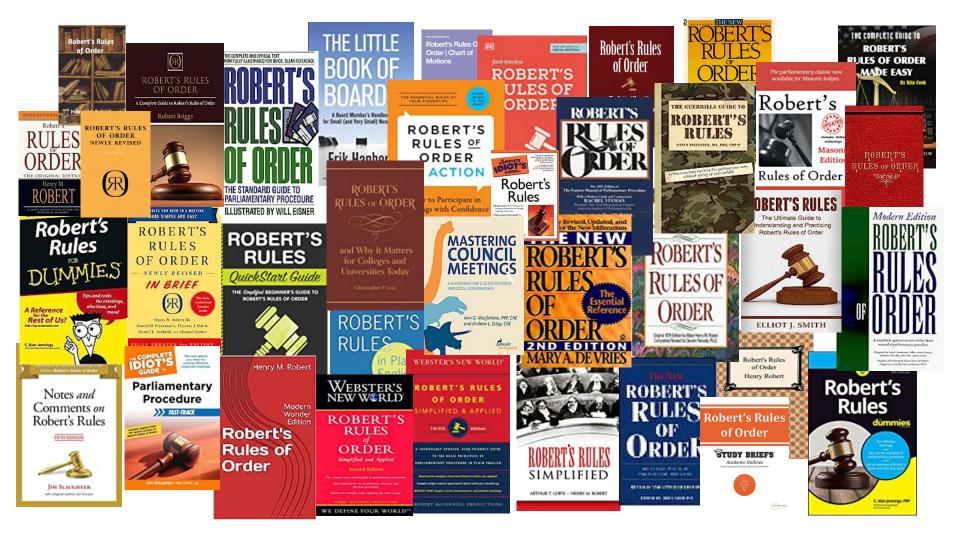
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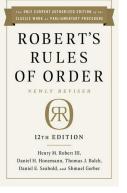
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803 Pages & 96 Motions Good for Large Legislative Bodies

But For Typical Local Government?

- <u>Very</u> Difficult to Quickly Reference
- Several Conflicts with Colorado Law
- Unacceptable Procedures for Government
- No recognition of Quasi-judicial Actions
- Simply Not Used or Usable "As It Is"



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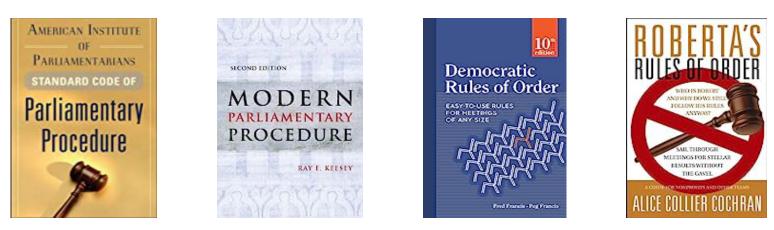
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Some Too Simplistic

Some More Complex than Needed

Are Not Rules – More General Discussion

Do Not Address Quasi-Judicial Meeting Issues

Do Not Recognize Local Government Obligations

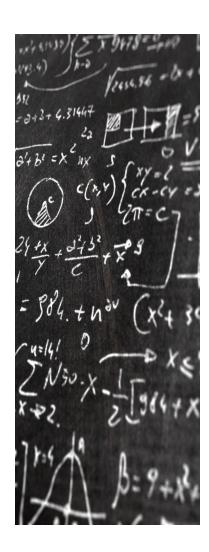
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Options?

- Yes, Robert's Rules of Order
- Custom-Tailored Rules
- Another Government's Rules
- Bob's Rules of Order





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Bob's Rules of Order for Colorado Local Governments

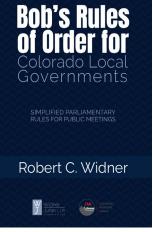
SIMPLIFIED PARLIAMENTARY RULES FOR PUBLIC MEETINGS

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Not a "Shameless Plug" Product of 34 years of: +1,600 Public Meetings & Hearings Meeting Frustrations & Problems Successful Meeting Practices ○ Listserv Issues & Questions Actual Use & Improvements



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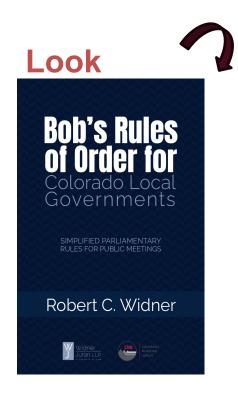


- Just the Basics Needed
- (Hopefully) Simplistic Enough
- Provides Flexibility
 - Presiding Officer Discretion
 Suspend & Deviate
- Amendable
- Conforms to Colorado Law
- Meets Quasi-Judicial Obligations



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Bob's Rules of Order



Why & How to Adopt Terminology Rules Points & Motions



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Terminology

Words: "Body" "Presiding Officer" "Quorum" "Floor"

Distinctions: Legislative & Quasi-Judicial Continue ↔ Postpone Discussion & Debate Recuse & Abstain

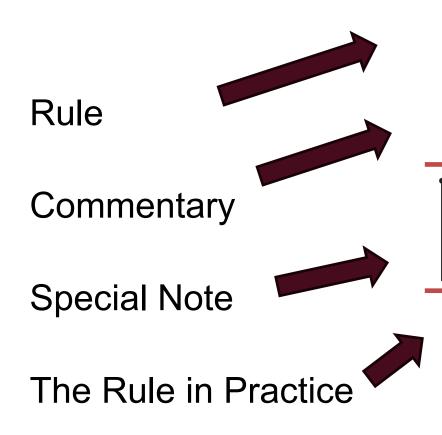
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The Rules



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Rule 1.2 The meeting agenda will be followed unless properly amended or modified.

Commentary

An efficient meeting is, in part, the result of organization. Organization is best achieved by following a meeting agenda. To

Special Note: Discussion of Quasi-Judicial Matters

Members sitting as judges for a quasi-judicial matter must remain fair, impartial, and unbiased and judge the matter

The Rule in Practice

The following dialogue provides an example of Rule 6.1 in practice:

Background: The Town Manager presents Ordinance 19 to the Town Board. Ordinance 19 will amend the



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For Each Rule.....

- 1. Think About <u>Need</u> for the Rule Then Decide:
- 2. Should We Follow the Rule?

99% of Time: "Of Course"/"We Already Do."

3. Delete or Revise?



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Deleting or Revising



NOT <u>NECESSARILY</u> A STAND-ALONE RESOURCE

- Step 1 **Review** the Rules
- Step 2 **Revise** as Needed (It is Okay!)

Step 2A – Delete as Desired - But Recognize Impact

- Step 3 Adopt (as Revised or Deleted)
- Step 4 Train & Follow
- Step 5 Eventual "Autopilot"



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Some Notable Rules

- "Friendly Amendment"
- "Friendly Withdrawal"
- "So Moved" Motion
- Voting "Yes," "No" and "Abstaining"
- Right to Floor, Time Limits, & Number Limits
- One Motion to Amend at a Time

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APPENDIX B

List of Rules for Reference

1.0 The Meeting Generally

Rule 1.1 Any state or local law that concerns the conduct of a meeting is a part of the *Rules of Order* to the extent the law is applicable to the Body.

Rule 1.2 The meeting agenda will be followed unless properly amended or modified.

Rule 1.3 The Body may presume that any legally required public notice for the meeting and for each agenda item was properly completed.

Rule 1.4 A Member shall disclose a conflict of interest and recuse themselves from both participation and voting when required by applicable state or local law.



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Points (3)

Point of Order

(Bring the Body into Compliance)



Point of Information

(Obtain Urgently Needed Information)

Point of **Appeal**

(Appeal Presiding Officer Decision)



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Motions (Only 8)

Principal Motion

Motion to **Continue or Postpone**

Motion to Amend

Motion to Close Debate

Motion to **Reconsider**

Motion to Recess

Motion to Adjourn

Motion for Executive Session

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Motions (Only 8)

Principal Motion

- Motion to Continue or Postpone
- Motion to Amend
- Motion to Close Debate
- Motion to Reconsider
- Motion to Recess
- Motion to Adjourn
- Motion for **Executive Session**

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APPENDIX C

Bob's Rules of Order <u>Summary Table of Points and Motions</u>

ТҮРЕ	MOTION	FLOOR?	WHEN IN ORDER?	SECOND ?	DEBATAB LE?	VOTE?
	Order	No	Any time	No	No	No
POINT	Information	No	Any time	No	No	No
	Appeal	No	Immediately following Presiding Officer's decision	No	No	Majority of quorum
MAIN	Principal Motion	Yes	When no motion is pending	Yes	Yes	Majority of quorum usually but may depend on special law. Rule 7.6
	Reconsider	Yes	When no motion is pending but with limited availability. Section 19	Yes	Yes, only as to the reason to reconsider	2/3 of quorum
	Adjourn	Yes	When no motion is pending	Yes	Yes	Majority of quorum

ТҮРЕ	MOTION	FLOOR?	WHEN IN ORDER?	SECON D?	DEBATABL E?	VOTE?
MAIN	Continue or Postpone	Yes	When no motion is pending	Yes	Yes	Majority of quorum
SUBSIDIAR Y		Yes	When a Principal Motion is pending	Yes	Yes	Majority of quorum
	Amend a pending debatable motion	Yes	When a debatable motion is pending	Yes	Yes	Majority of quorum
	Close Debate	Yes	When a debatable motion is pending	Yes	No	2/3 of quorum
PRIVILEGE D	Recess	Yes	Any time	Yes	No	Majority of quorum
	Executive Session	Yes	Any time	Yes	No	2/3 of quorum



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How Do I Find Bob's Rules of Order

 ✓ One copy mailed to Municipal Clerks

✓ CML.org

DigitalHardcopy

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Bob's Rules "*for Mayors*" 3.0 The Presiding Officer

Rule 3.1

The Presiding Officer shall be the <u>exclusive director and facilitator</u> of all meeting conduct.

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Rule 3.2

The Presiding Officer serves as the parliamentarian unless the role is assigned to another person.

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Rule 3.3

The Presiding Officer is entitled to the <u>same rights</u> as a Member unless otherwise limited by law.

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Rule 3.4

The Presiding Officer <u>may exercise</u> <u>discretion</u> during the meeting subject to a Point of Order or Point of Appeal.

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Rule 3.5

The Presiding Officer shall facilitate the meeting in a <u>fair and neutral manner</u> and, whenever practicable, defer to the Members to <u>initially</u> lead discussion, offer motions, and direct debate.

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Rule 4.2

A Member <u>shall be granted the Floor</u> by the Presiding Officer when properly requested in accordance with the *Rules* and local meeting practice.

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Rule 5.4

To be placed on the Floor for the Body's consideration, the Presiding Officer must acknowledge that the motion was properly stated and seconded in accordance with Rules 5.2 and 5.3.

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Rules 6.1 & 6.2

A Friendly [Amendment / Withdrawal] is authorized only for a debatable motion, and the [amendment / withdrawal] of the motion will be effective unless a Member objects.

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Rule 8.1

The Presiding Officer may suspend certain rules.



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Rule 8.3

An inadvertent and non-substantive deviation from a rule by the Presiding Officer or the Body without objection from a Member is authorized and intended.

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