



COLORADO
MUNICIPAL
LEAGUE

Newsletter

Vol. 45, No. 18, August 30, 2019



Governor Talks Policy with CML

By Kevin Bommer, CML executive director
Gov. Jared Polis and members of his staff visited CML on Aug. 15 to meet with CML's executive officers and members of CML staff.

During the meeting, Gov. Polis stressed his continued support for a robust state and local partnership. He reviewed some of the key priorities of his administration, issues of importance to municipal interests in the 2019 legislative session, and a promise to continue working with CML and member municipalities going forward.

CML Executive Board President and Alamosa Mayor Pro Tem Elizabeth (Liz) Hensley thanked Gov. Polis for taking time out of his busy schedule to meet with CML. She

stressed concern over last session's universal family leave legislation and asked the governor to ensure existing leave policies that are better than what the legislation would have provided can be maintained.

CML Immediate Past President and Fort Collins Mayor Wade Troxell weighed in on a continued partnership on statewide transportation and transit issues. Gov. Polis acknowledged the challenges and agreed that a continued partnership is vital to dealing with the challenges of a growing population.

Other issues discussed included ensuring continued recognition of local control and home rule, impacts of recent oil and gas legislation, statewide tax and finance issues, concerns about proposed steep increases

in employer contributions to fire and police pensions, and the dramatic impacts of health care affordability around the state. CML Vice President and Centennial City Attorney Robert (Bob) Widner underscored some of these issues along with Secretary-Treasurer and Steamboat Springs Council President Pro Tem Kathi Meyer.

Gov. Polis closed the meeting by recording a personal video for Meghan Dollar, CML legislative and policy advocate, who had to miss the meeting in order to bring her son, Jack Richard Dollar, into the world.

The League appreciates Gov. Polis and staff taking time to meet and discuss these and other issues.

Course Notebook

CMCA Conference

Attend the Colorado Municipal Clerks Association Annual Conference on **Oct. 16–18**, in Durango. For more information and to register, visit bit.ly/2Y3ntHC.

Mayors' Summit

Save the date for the annual CML Mayors' Summit, **Nov. 15**, from 8:30 a.m. to 5 p.m. More details, including registration and agenda information, will be available soon.

NLC City Summit

The National League of Cities (NLC) City Summit, **Nov. 20–23**, in San Antonio, is where local leaders convene and collaborate on solutions to the common challenges facing America's cities and towns. The conference offers tangible and new best practices for government officials to improve their conditions back home. For more information and to register, visit citysummit.nlc.org.

Land Use Law

Now in its 25th year, Tom Ragonetti's Annual Conference on land use law takes place **Dec. 5–6**, in Denver. This conference gathers the top experts and land use professionals from across the state to discuss the most important topics in land use law. In just two days, this conference gives new and veteran practitioners the opportunity to discuss critical current issues presented from a wide range of perspectives. To register, visit bit.ly/326YqAV.



COLORADO
MUNICIPAL
LEAGUE

Newsletter

CML Newsletter (ISSN 7439903) is published biweekly by the Colorado Municipal League, 1144 Sherman St., Denver, CO 80203-2207, for Colorado's municipal officials. (USPS 075-590) Periodical postage paid in Denver, CO.

Designer and editor: Christine Taniguchi
Circulation/mailling lists: Mark Vanderbrook

POSTMASTER: Send address change form 3579 to Colorado Municipal League, 1144 Sherman St., Denver, CO 80203-2207; (p) 303-831-6411 / 866-578-0936; (f) 303-860-8175.

Subscription to CML Newsletter is offered as a portion of member dues. Cost to nonmembers is \$300 a year.

Standardized Sales Tax Definitions

Breckenridge, Colorado Springs, Delta, and Lone Tree join the 49 self-collecting sales tax municipalities having adopted the standardized sales tax definitions in their local tax code. This continues the work undertaken by the municipal tax and finance administration community, originating with a request by the legislature (SJR 14-038) to work on a uniform set of sales tax definitions that could be adopted in the self-collecting jurisdictions for tax simplification. The following are the cities or towns that have previously adopted the definitions: Alamosa, Arvada, Aspen, Aurora, Avon, Black Hawk, Boulder, Broomfield, Cañon City, Carbondale, Centennial, Cherry Hills Village, Cortez, Craig, Crested Butte, Dacono, Denver, Edgewater,

Englewood, Evans, Federal Heights, Fort Collins, Frisco, Golden, Glenwood Springs, Greeley, Greenwood Village, Gunnison, Gypsum, La Junta, Lamar, Littleton, Longmont, Louisville, Montrose, Mountain Village, Mt. Crested Butte, Northglenn, Parker, Rifle, Sheridan, Silverthorne, Snowmass Village, Steamboat Springs, Timnath, Vail, Westminster, Wheat Ridge, and Windsor. CML would like to congratulate the staff, appointees, and elected officials of Breckenridge, Colorado Springs, Delta, and Lone Tree for their work and leadership in adopting their ordinances. We now have a total of 53 self-collecting municipalities that have adopted!

Small Cell Facilities Are Rolling Out in Arvada

By Alison Trembly, Arvada community and economic development communications and marketing manager

Small cell facilities and the technology they bring is arriving in Arvada. Small cells are installed and operated by private providers including Verizon, AT&T, and Zayo on behalf of Sprint to continually improve and expand their network capacity and coverage. Legally, the City of Arvada cannot restrict the installation of the small cell sites. It is required by federal and state law that cities allow small cell facilities, like other utilities in the public right of way, which could include tree lawns next to streets and sidewalks. Small cell facilities are low-powered antennas that provide cellular and data coverage to smaller geographic areas. This supplements the larger cellular network and improves service for wireless customers.

The city does have the opportunity to oversee and give input on the installation of the sites, which it will do by entering into Individual Master License agreements with each provider. Once the agreement is reviewed and signed by City Council, then the provider is able to apply for permits for specific locations. Each small cell permit is reviewed by city staff for compliance of city adopted design guidelines.

Initially the facilities will meet current 4G technology, but will evolve to provide future 5G services and technology changes. If you would like to learn more,



visit arvada.org/business/permits-and-applications/small-cell or contact the Arvada Planning Department at pod@arvada.org or 720-898-7435.

Resources:

- www.fiercewireless.com/regulatory/states-challenge-fcc-s-small-cell-rule-prompting-senate-bill
- arvada.org/business/permits-and-applications/small-cell
- www.denvergov.org/content/denvergov/en/right-of-way-services/permits/small-cell.html
- bouldercolorado.gov/plan-develop/small-cell
- www.denvergov.org/content/dam/denvergov/Portals/730/documents/ROWServices/small-cell-infrastructure-2019.pdf
- www.govtech.com/policy/FCC-Ruling-Strips-Small-Cell-Local-Control-Mechanisms.html
- www.jeffco.us/3878/License-Agreement-Small-Cell-Tower

Intentional Leadership Program Offered by Employers Council

The Employers Council (formerly Mountain States Employers Council) is offering a comprehensive leadership training program in Denver in 2020. The Intentional Leader Program (ILP) is a year-long intensive program composed of four mastery modules – strategic mastery, results mastery, self-mastery, and interpersonal mastery.

The program includes executive coaching and other elements designed to maximize leadership potential in existing and future leaders. The benefits are not only for the

individual. The investment is also realized through more effective leadership that benefits the leader's team, as well as the entire organization.

Kevin Bommer, CML executive director, was a participant in the 2016 Intentional Leadership Program during his time as deputy director. "It dramatically changed my perspective at a critical time prior to my transition from deputy director to executive director of CML," said Bommer. "I learned as much about myself as I did from others, and all of the skills have

already been practically applied or shaped my awareness of the organization."

More information and the application packet are available at www.employerscouncil.org/intentional-leader. There is a discount on the cost of the program if applications are received by **Dec. 13**.

An upcoming preview webinar will describe more about the program. It will take place on Oct. 30 from noon to 1 p.m. Questions should be directed to ILP@EmployersCouncil.org or 800-884-1328.

Colorado Water Congress Discusses Technical Update to Colorado State Water Plan



By Heather Stauffer, CML legislative and policy advocate

The Colorado water community gathered in Steamboat Springs on Aug. 20–22 for the annual Colorado Water Congress summer conference. One of the hot topics discussed during the conference was the technical update to Colorado's water plan (formerly known as the Statewide Water Supply Initiative). Highlights of the 2019 report include:

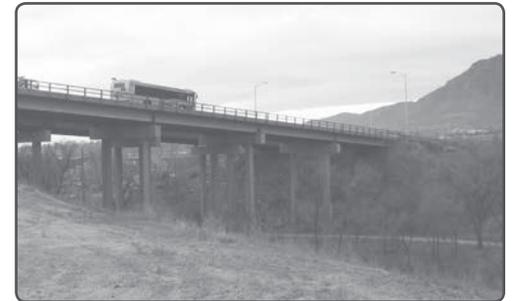
- New scenario planning models which estimate future available water supplies and gaps under five different possible futures (possible futures include "business as usual," "weak economy," "cooperative growth," "adaptive innovation," and "hot growth").
- Unlike previous reports, the 2019 update also includes projections about possible

future climate change and variability as it relates to each of the scenario planning futures.

- New statewide population projections from the State Demographer's office show the current statewide population is 5% less than previously estimated in the 2010 Statewide Water Supply Initiative report.
- New quantification of agricultural gaps using new surface water modeling tools.
- New environmental and recreational "Flow Tool" used to understand potential impacts to flow and ecological health.

To read the entire analysis and technical update to the State Water Plan, visit www.colorado.gov/pacific/cowaterplan/analysis-and-technical-update.

2019 CDOT Off-System Bridge Grant Funds



The Special Highway Committee is now accepting 2019 grant applications from municipalities with off-system bridges that are eligible for rehabilitation or replacement. Approximately \$4.4 million will be available for allocation to municipalities and counties between 2020 and 2022. The deadline for applications is 5 p.m., Friday, **Oct. 25**.

Detailed information has already been distributed by CML to all city managers and public works directors across the state. If you have any questions or need additional information, please do not hesitate to contact CML Legislative and Policy Advocate Morgan Cullen at 303-831-6411 or by email at mcullen@cml.org.

CML Annual Seminar on Municipal Law

The 2019 CML Annual Seminar on Municipal Law takes place **Sept. 27–28** at the DoubleTree by Hilton Greeley at Lincoln Park. This seminar provides expert Colorado-specific information that is directly relevant to the daily practice of municipal attorneys in the state, as well as opportunities to network with peers. To register, visit www.cml.org. Early registration ends **Sept. 6**.

Member News

Collaboration Campus

The Arapahoe Community College Sturm Collaboration Campus recently opened in the **Town of Castle Rock**. The campus allows students to join an apprenticeship program, receive professional certifications, earn an associate degree or start their education before transferring to another school to complete a bachelor's degree program — all while staying in the town.

Boulevard Extension

The **City of Colorado Springs** is moving forward with plans to extend Powers Boulevard. Colorado Springs City Council approved a shift for more of the sales tax general funds to go into an Urban Renewal Account to help pay for the extension faster. The goal is to have Phase One completed in about two years.

Economic Development Assistance

The Southern Ute Indian Tribe and **Town of Ignacio** will receive economic development assistance as part of the 2020 Rural Technical Assistance Program offered by the Colorado Office of Economic Development and International Trade. The program provides economic development resources and strategies for rural communities across the state.

New Sidewalks

The **Town of Minturn's** sidewalks are being extended on Main Street, providing a safe connection for pedestrians from the downtown area to Little Beach Park and neighborhoods on the south end of town. In addition, the town also is getting new curbs, gutters, and storm sewers, as well as a milled and repaved Main Street/Highway 24, a \$6.77 million project that is being led by the Colorado Department of Transportation.

Two New Murals

The **Town of Wellington** now has two new murals in downtown, one on an automobile repair shop building and the other on a brick building next to railroad tracks. These mural projects were initiated by the Wellington Main Streets Program and were both completed in July 2019. The Wellington Main Streets Program is a nonprofit organization, made up of volunteers and staff working toward a common goal of making downtown Wellington a great place to be, and each project is a reminder of the incredible

things that happen when a community comes together.

New Associate Members

Cline Williams Wright Johnson & Oldfather LLP

Tracy A. Oldemeyer, attorney
215 Mathews St., Ste. 300
Fort Collins, CO 80521
970-221-2637
toldemeyer@clinewilliams.com
clinewilliams.com

Cline Williams is a full-service firm with offices across Nebraska and in Fort Collins and Holyoke, Colorado. The firm assists individuals and institutions with their most challenging legal problems. Cline Williams takes pride in helping its clients find solutions and thrive in today's ever-shifting legal landscape.

Colorado State Library

Crystal Schimpf, leadership and community development public library specialist
201 E. Colfax, Room 309
Denver, CO 80203
303-866-6891
schimpf_c@cde.state.co.us
www.cde.state.co.us/cdelib

The Colorado State Library (CSL) helps libraries, schools, and other organizations improve services, making it easier for all Coloradans to access and use the materials and information they need for lifelong learning. CSL provides leadership and expertise in developing library-related policies, activities, and assistance for school, public, academic, and special libraries. CSL staff provide consulting and training in areas such as 21st century learning, strategic planning, library law, children's services, and state institutional library services. It also manages statewide electronic services such as Colorado Historic Newspapers Collection and SWIFT Interlibrary loan, and offers free copies of our brochures and publications.

Olsson

Andrea Cole, business development
1525 Raleigh St., Ste. 400
Denver, CO 80204
303-237-2072
arcole@olsson.com
olsson.com

Olsson is a nationally recognized, employee-owned engineering and design firm with a rich history of success. Founded in 1956 on the very mindset that drives it today, Olsson is here to improve communities by making them

more sustainable, better connected, and more efficient. Simply put, it works to leave the world better than it found it. Olsson provides a wide array of service lines, including planning and design, engineering, field operations, environmental, and technology.

Professional Engineering Consultants

Kent Bruxvoort, project engineer
420 Linden St., Ste. 110
Fort Collins, CO 80524
970-232-9558, ext. 2507
kent.bruxvoort@pec1.com
www.pec1.com

Professional Engineering Consultants (PEC) is a civil engineering and facilities engineering firm with an office in Fort Collins. PEC has provided comprehensive municipal engineering and planning services for more than 50 years, with service capabilities ranging from highways to hospitals, water towers to wind turbines, stadiums to sidewalks, and everything in between. PEC is flexible in its approach, innovative in its thinking, and relentless on your behalf.

Smart Colorado

Henny Lasley, executive director
789 Sherman St., Ste. 250
Denver, CO 80203
720-350-5366
henny@smartcolorado.org
www.smartcolorado.org

After Colorado voters passed Amendment 64, legalizing recreational marijuana, Gov. Hickenlooper formed the Marijuana Task Force to establish regulations. However, the impacts of legalized marijuana on youth were overlooked. As a result, in 2013 Smart Colorado was founded to protect the health, safety, and well-being of Colorado youth as marijuana becomes increasingly available and commercialized. Smart Colorado advocates for protections of kids at the state and local levels, speaks to parents and trusted adults throughout the state, and procures media coverage to provide a balanced viewpoint on the youth impacts of Colorado's marijuana landscape.

CML 2019 HUTF Revenue Estimates

By Morgan Cullen, CML legislative and policy advocate

Each year, CML prepares our annual Highway User Tax Fund (HUTF) memo and municipal estimates to assist you with modifying your current 2019 budget and in developing your 2020 budget. Please note that these HUTF estimates are based on data from the Colorado Department of Transportation and the State Treasurer's Office, and are being provided for budgeting purposes only.

Also, during the past two legislative sessions, the Colorado General Assembly passed SB 18-001 and SB 19-262, which will provide additional one-time HUTF revenue for Colorado's cities and towns. This money was transferred in one lump sum and was received by all Colorado municipalities. Because of this legislation, CML has also provided separate SB 18-001 and SB 19-262 specific estimates for your review.

These memoranda have been posted on the CML website and can be accessed at www.cml.org/home/publications-news/resource-detail/Memo-HUTF-Memo-and-Revenue-Estimates.

If you have any questions regarding this year's estimates or the SB 18-001 and SB 19-262 related estimates, contact Morgan Cullen at mcullen@cml.org.

CML District Meetings

Join CML for an evening of conversation and connections in your region!

Each fall, CML staff members hit the road for a series of regional meetings throughout the state, hosted by a city or town from each district. These meetings begin at 4 p.m. with a business meeting where you will hear about CML's policy process and be able to provide your input as we prepare for the 2020 legislative session. You will also be invited to share what is happening in your municipality.

The connection continues after the business meeting, with a social hour and dinner arranged by the district's host municipality. (There is a nominal fee to attend these meetings.)

RSVPs are required. For more information and to RSVP, visit www.cml.org/outreach.

Sept. 4 – District 4, Woodland Park

Sept. 4 – District 3, Brighton

Sept. 5 – District 13, Westcliff/Silver Cliff

Sept. 11 – District 11, Parachute

Sept. 12 – District 12, Snowmass Village

Sept. 19 – District 6, Rocky Ford

Sept. 19 – District 1, Fleming

Sept. 24 – District 8, San Luis

Sept. 25 – District 9, Cortez

Sept. 26 – District 10, Montrose

Oct. 1 – District 5, Cheyenne Wells

Oct. 3 – Districts 7/14, Pueblo

Oct. 3 – District 2, Windsor

Research Corner: Census of Governments

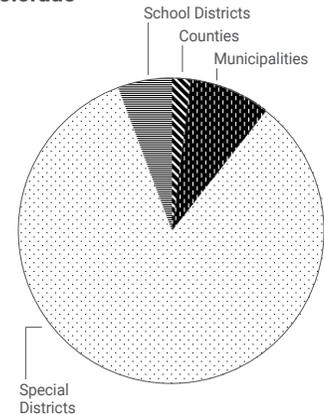
By Melissa Mata, CML municipal research analyst

A census of governments is required by federal law to be taken at five-year intervals, and in April 2019, the United States Census Bureau released the 2017 data. The Census Bureau defines a government as an organized entity having governmental character, and sufficient discretion in the management of its own affairs to distinguish it as separate from the administrative structure of any other governmental unit within that state.

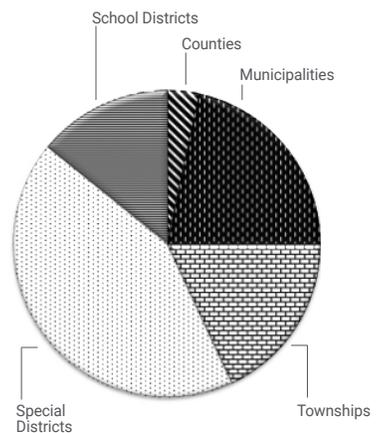
The Census Bureau categorizes local governments as either general purpose governments, such as county governments, municipal governments, and township governments, or special purpose governments, including special districts and school districts. Special districts are the most numerous (43%) of the 90,075 local government units around the nation. Of Colorado's 3,141 local governments, special districts are the overwhelming majority (84%). The breakdown of various governments as reported in the 2017 Census of Governments is to the right. (For the purposes of this census, Denver and Broomfield are classified as municipalities, and not counties.)

Source: www.census.gov/library/publications/2019/econ/2017isd.html

Colorado



National





COLORADO
MUNICIPAL
LEAGUE

USPS 075-590

Periodical postage
PAID
at Denver, Colorado

1144 Sherman St. • Denver, CO • 80203-2207

Featured in this issue:

- Governor Talks Policy with CML
- Standardized Sales Tax Definitions
- Intentional Leadership Program Offered by Employers Council
- Colorado Water Congress Discusses Technical Update to Colorado State Water Plan

Vol. 45, No. 18, August 30, 2019

Newsletter

COLORADO
MUNICIPAL
LEAGUE

